



NATIONAL CAPITAL DISTRICT COMMISSION

NCD GBV and SARV Response Report to Special Parliamentary Committee on GBV

2nd National GBV Inquiry – 24-26th May 2023 at State Function Room, National Parliament House

Overview of the Report

The NCD GBV Response Report comes in four main parts and they are specially discussing Gender Equality, Women's Empowerment and Response to GBV and SARV and GBV Data Base management and lastly the referral pathway and recommendations.

The overall budget component for all programs funded by NCDC and partners including GBV Secretariat will be tabulated in the next Inquiry.

These reports comprise of highlights of what we have done here in NCD, key lessons learnt and some practices for other provinces to adopt what is suitable for their local context.

PART A: GENDER EQUALITY

Implementation of GESI Policy

- NCDC as a Municipal Government has applied Gender Equity and Social Inclusion Policy at the board and management level. There are 2 women representative at the NCDC Board level representing NCD women and MKA Assembly. In the past half the appointed councilors were women.
- NCDC Board and management have appointed women into key positions across all departments in NCDC.
- NCDC's investments in all markets in the city is also to use women's financial empowerment as means of achieving equality.
- In Sports - NCDC promotes equality in sports for both men and women competitions such as rugby league, kick boxing, cricket, rugby union and also supported with funding and technical support.

PART B: WOMENS' EMPOWERMENT

1. Women's Economic Empowerment

Once women have money, they can build business, own properties and have the means to make decisions and participate in decision making at all levels and these enables them to have power to decide their own lives and also participate more actively in family, clan and tribal activities. There are some case stories that will be shared below.

- NCD through the safe city programs with UN Women has created safe market space for women vendors and buyers and the general public.
- NCD establishes, formalizes and operates all markets such as Gordens, Boroko, Waigani, Gerehu, Lareva (hohola), Tokarara, 9mile, 6mile Saraga, 6mile main market, Kipo (east boroko) except Moresby Souths Markets are controlled by MS MP and his District administration.
- NCD has empowered women through informal sector and formal sector through training in basic book keeping, banking and saving skills, cleanliness and hygiene to handle cooked food etc.
- NCD FSVAC has trained and equipped vendor's association presidents with Human Rights Defender skills training in order to attend to any form of GBV or SARV within market place or community where they reside and do business every day.
- NCD has 5000 women vendors in informal sector
- 5000 registered women vendor association in the formal and MSME sector
- NCD has about 200 SMEs now operating in the city
- Most of these women vendors have graduated from MSME to SME and now operating their own taxi services, trade stores, put up rental properties, garment and jewelry sales to catering business and many more.
- The highlight now is 42 Boroko Vendors actively engage **in on-line marketing (JIVE Markets)**

2. MSME Strategy for NCD Women

- Development of MSME Strategy for NCD Women SME
- Funding support to Women MSME with 3 local MPs and MKA
- Official launch of the Women in Business Network Centre where women now sell their products to public in a mall with different vending activities

Part C: NCD GENDER BASED VIOLENCE & SORCERY ACCUSATION RELATED VIOLENCE RESPONSE

Implementation of NCD GBV Strategy 2020-2022

Pillar 1 - WALK THE TALK - NCD will become a gold standard in Gender Equality, non-violence, anti-harassment and ending GBV

Progress to date

1. Staff Policies.
 - GBV Workplace Policy/Anti-Sexual Harassment Policy in progress (final editing before submission to board for approval)
 - Review of HR Manual on the staff code of conduct to accommodate GBV
2. Staff Awareness, Training, and Counselling
 - 778 Staff information Session conducted
 - Staff signing of GBV Pledges (80% staff signed GBV Pledges)
 - Staff awareness on GBV services and how to access services (both internal and external)
 - Staff cases are referred to for counselling support etc through our network of referral partners.
 - Staff HR awareness on Staff code of conduct in the context of GBV

3. Staff and Board Parity.
 - NCDC EMC Board & Management GBV Information Session in Nov 2020 before the 1st National GBV Summit
 - Governor & City Manager signed GBV Pledge with NCDC EMC Board and Management– Zero Tolerance to GBV at workplace

Pillar 2 – DELIVER ACCOUNTABLY - NCDC's Programs and Contractors will become leaders in ending GBV in the City and NCDC will hold them accountable.

Progress to date

1. Contractor and Program GBV Policies
 - 10 major million kina contractors have signed GBV Pledge in 2022
 - 70 smaller contractors have signed GBV Pledges in 2021
 - NCDC is now partnering with Business Coalition for Women develop GBV workplace policy for the major contractors to adhere to GBV at work place and communities they work within or around
 - Hebou first contractor to Sign the GBV Pledge with NCDC and agreed to abide by the agreement as a recipient of the funding from NCDC for the major road works from 9mile to Laloki.
2. **Ward Counselor Parity**
 - Pending re-election
3. **Settlements to Suburb**
 - Started 9mile Quari Settlement upgrading program – these programs aims to change people mindset at the settlement to town setting which will minimize all other social ills affecting the city including GBV and SARV.
4. **Markets and recreation spaces**
 - NCDC invest in markets to alleviate poverty, create employment opportunity that benefit both men and women in order to have freedom to make decisions, live a good life away from violence and that after all will do gradual change to change human behavior and attitudes towards each other.
 - NCDC also invest in Recreational spaces such as Ela Beach basketball and volley ball Court, Koki South Side Gym, Stadiums and fields to engage more young people to keep them busy and out of trouble and that will lead to creating young leaders who will inspire other young people through sports and other mediums and that leads to behavior changes.
5. **Tertiary Vocational Educational Training Program (TVET Program)**
 - TVET program to engage all young people in schools to get educated by supporting and sponsoring fees
 - It's an excellent program where many youths have turned away from bad habits and looked for paid jobs after they complete TVET programs
6. **Yumi Lukautim Moresby Program (YLM)**
 - NCDC engages Bus Stop Wardens to take care of bus stops to minimize bag snatching and attack on innocent women and School children.
 - To make the bus stops safe for women and girls and all residents to move freely and with less fear.
7. **EDAI Bus Services**

- NCDL invested in creating Safe Public Transport for its city Residents to ride in luxury and comfort.
- Women are trained to be the EDAI Bus Drivers. This is done to create awareness on gender equality and breaking gender barriers in society

8. Meri Safe Buses

- NCDL funds Ginigoada to manage the Meri safe bus for all women and girls in NCD
- The drivers are both men and women
- It's a free bus service

9. School Bus

- NCDL also provide transport for school children in all routes due to the fact that local bus owners were abusing children for bus fare and dropping them halfway and endangering young people life especially lower primary kids and upper primary

10. Unemployed Youth Engagement Phase 2 (UYEP 2)

- These projected is counter funded by World Bank to train youths with employable skills to get a job. Especially out of school youths and the current graduates who are employed to make them “**employable**” in the job industries.

11. Active City Development Program (ACDP)

- NCDL funds ACDP to do a lot of Behavior Change Programs with our young people and women groups in settlements in NCD
- Walk for life and yoga program has changed a lot of settlement youths who are employed and are now reaching out their peers and be the agents of change within their communities.
- Most women also came through these program ventured into MSME and SME and now are leaders in their own rights
- Most programs are aimed at prevention of GBV and SARV in most of NCD settlements

12. Amazing Port Moresby Flagship

- Under the flagship of Amazing Port Moresby most of Governor's GBV Campaign or World Environment Day Program or Walk for Life or RedVember Campaign or other important program rides this platform to create awareness and prominence.

Pillar 3 – DISRUPT AND DEMAND

Progress to date

1. NCD Behavior change and awareness

13. **Disrupt and demand** – Protest March for Late Jenelyn. The Virgil, the protest to Parliament and Sir John Guise Stadium demanding Government to take action to end GBV in PNG
14. NCDL through FSVAC supported the formation of NCD GBV Task Force & TWG
15. Merging of GBV Taskforce with FSVAC Committee to form Interim Provincial GBV Council Secretariat in Sept 2020
16. NCD Governor is the Interim Chairman to the Council and the change of FSVAC to GBVAC/s
17. NCDL facilitated and supported the formation of Coalition of Governors on the 26th August 2020 at Annex Level 2

2. National GBV Summit 2020

18. Hosting of the 1st National GBV Summit in the Asia Pacific Region in Nov 2020. NCDC was the host and co-funder support from development partners such as UNDP, UN Women, UNFPA, UNICEF, Under the European Union Fund through Spotlight Initiative.
19. Attracted 700 plus participants from all sectors throughout PNG including live broadcast throughout PNG and overseas
20. First ever National Event on GBV

3. NCD GBV Secretariat Review

21. GBV Secretariat office has 7 staff (GBV Secretariat Manager, 3 GBV Case Coordinators, 1 Data/Admin & 2 drivers) all paid by NCDC, on formal NCDC structure
22. Recently in September 2021 – POM CCI has recruited a GBV lawyer to sit full time to assist survivors in legal aid.

4. Case management pathway overhaul

23. GBV Secretariat plays coordination role
24. Coordinate all GBV cases with partners
25. Act as quick response to rescue survivors on 24 hours' basis (on-call 24/7)
26. Secretariat facilitates, Multi-Agency Case Conferencing (MACC), FSVAC Meetings, Sub-Committee Meetings, facilitates and develop policy guidelines, collect, collate and report GBV data
27. Case management is done with service providers especially Bel Isi Case management Centre, Safe Houses, Police, Family Support Centers, Counselling Agencies and Court etc
28. Working in partnerships to identify and strengthen loop holes in the referral pathways in order for justice to prevail for survivors

5. National government engagement

29. Special Parliamentary Committee on GBV
30. Coalition of Governors and local MPs on GBV

6. Private sector engagement through Public Private Partnerships (PPP)

31. MOU with Bel Isi PNG for partnership for case management, coordination and data entry
32. NCDC City Manager Co-chairs with BSP CEO for the Bel Isi Steering Committee Meetings.
33. NCDC partnering with POMCCI to launch a **GBV Legal Desk** in March 2020 which POMCCI recruited a lawyer that works only for 12 months and contract terminated in 2022. NCDC GBV Secretariat. NCDC GBV lawyer's position completed recruitment drive in 2023 and lawyer will be joining NCDC soon.

7. Commission on the Status of Women

34. Pending with Dept of Community Development for reviving National Council of Women
35. Pending reviving of NCD Council of Women and conduct new elections

8. Services "mapped and gapped"

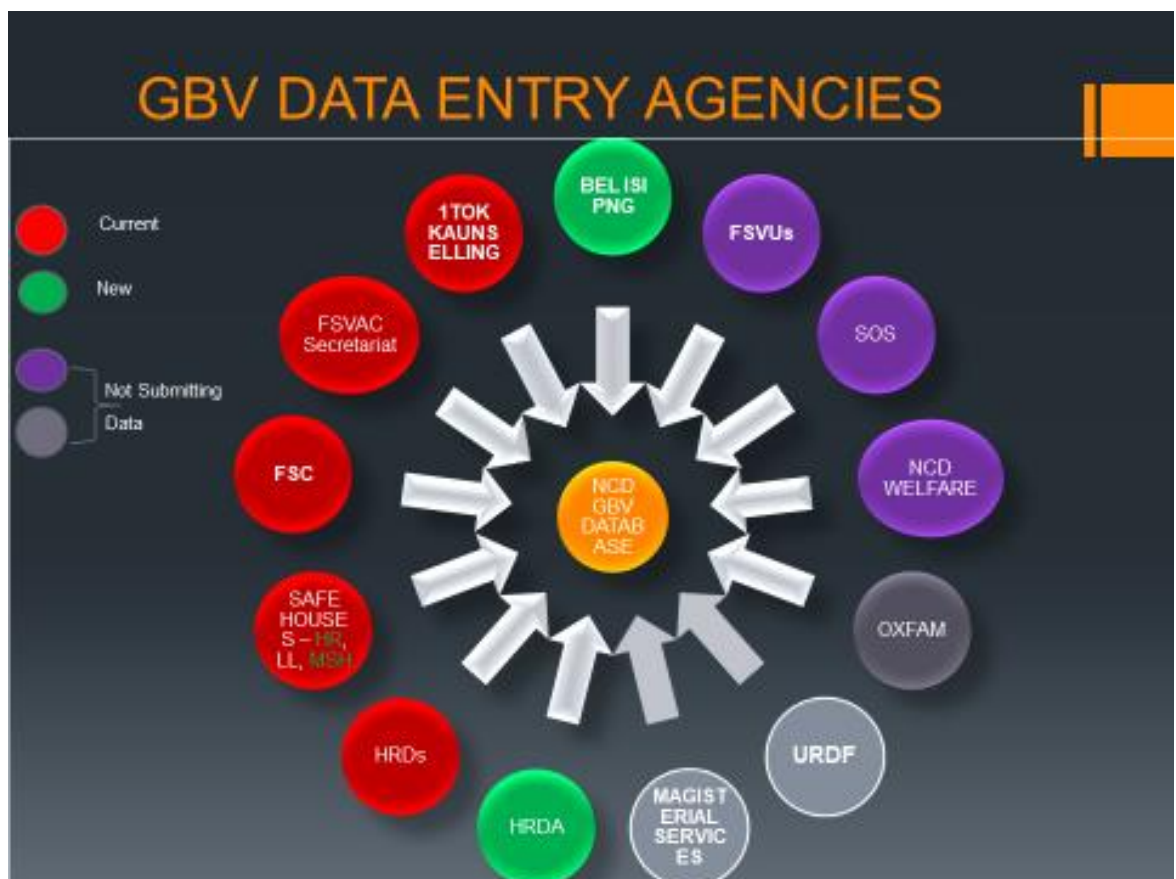
36. GBV Services mapping done for NCD and is completed
37. Gaps identified such as the paralegal aid and safe courts etc to bridge the gaps
38. Launch and establishment of **GBV Legal Aid Desk through PPP approach** with POM CCI and NCDC. POM CCI already recruited a lawyer on board at NCDC level with the GBV Secretariat to support and provide legal aid through the GBV referral pathway for survivors. Since 2016, there was no paralegal support through the pathway this a big achievement to bridge the gap in legal Aid within the referral pathways.
39. Building of **Safe Courts for Women and Children in NCD** – In progress with Magisterial Services till Covid 19 disrupted our planning and meetings going forward. Yet to call a meeting in 2023.

40. NCDC GBV Secretariat with all best practice acts as the main cohort to support DFCDR to rollout National GBV Strategy 2016-2025 and develop Provincial GBV Strategy and facilitate **establishment of Provincial GBV Secretariat in 18 Provinces using NCDC experiences**
41. Collaboration and Partnership with UNFPA to strengthen **GBV Database** through capacity building, reviewing systems and connecting the dots in order to have GBV dataflow to the main central GBV IMS at NCDC
42. Working in partnership with Private Sector through Bel Isi PNG for case management and support – still ongoing under the MOU

NCD GBV Crisis Response and Some Good Practice

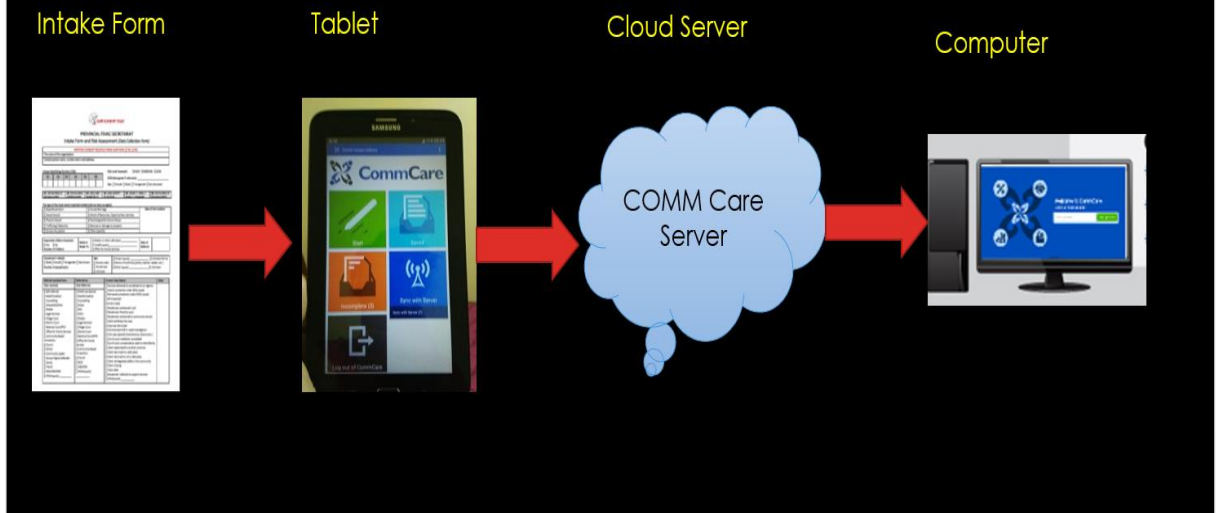
NCD GBV Data Management System was established in May 2016 as one of the Pilot Provinces apart from Morobe, Milne Bay and ENB with support from UNDP, Dept of Community Development and National FSVAC Office. GBV Data flow begin in April 2016 with signing of GBV Data Sharing Protocol Agreement with data entry agencies. Though it was slow at start since not all service providers were familiar with a web based mobile platform for GBV data entry using a software called Comcare. NCDC GBV Secretariat struggled through the Pilot and managed to get the GBV database up and running and still maintaining and improving on GBV data entry with key service providers as point of data entry to capture GBV in NCD.

NCD GBV Data Entry Agencies



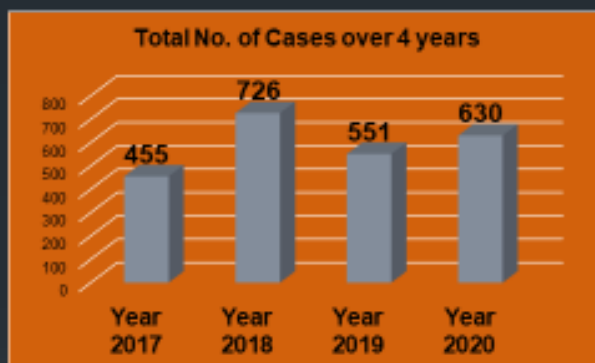
NCDC GBV Data Collection & Central Data Hub

- From the Intake Form, GBV data is entered into the tablet using the COMM CARE system.
- From the tablet, data is sync on a forth nightly basis onto the main COMM CARE Server.
- Data officer logs into the COMM CARE Server and retrieves raw data and generates reports.

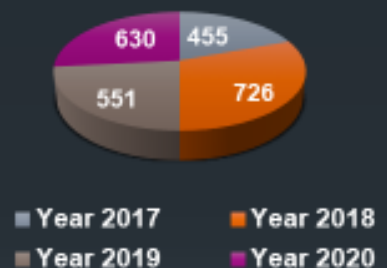


NCD GBV Data Summary 2016-2020

Total Number of Cases over 4 years

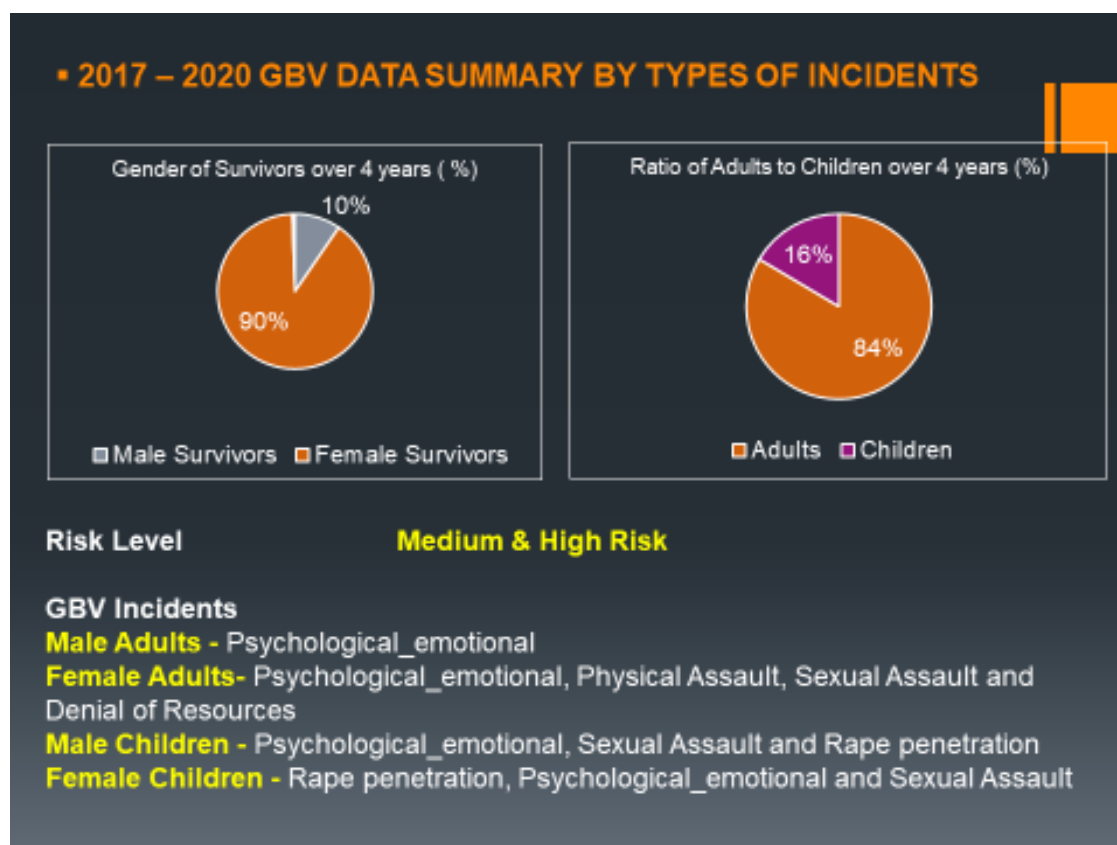


Total No. of Cases over 4 year



There were 2362 cases registered on the CommCare database from 2017 to 2020

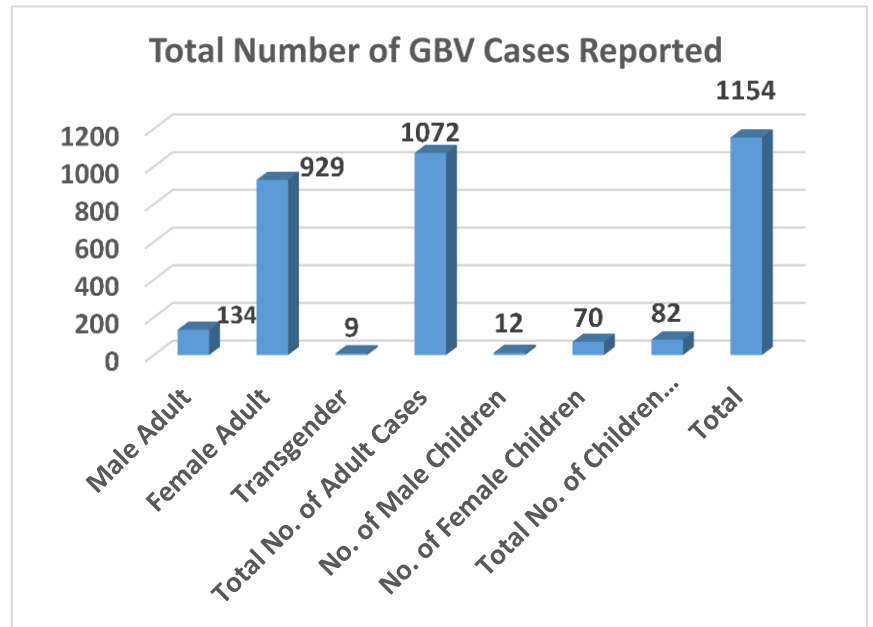
GBV Data Summary by Types of Incidences



Annual NCD GBV Data Summary 2022

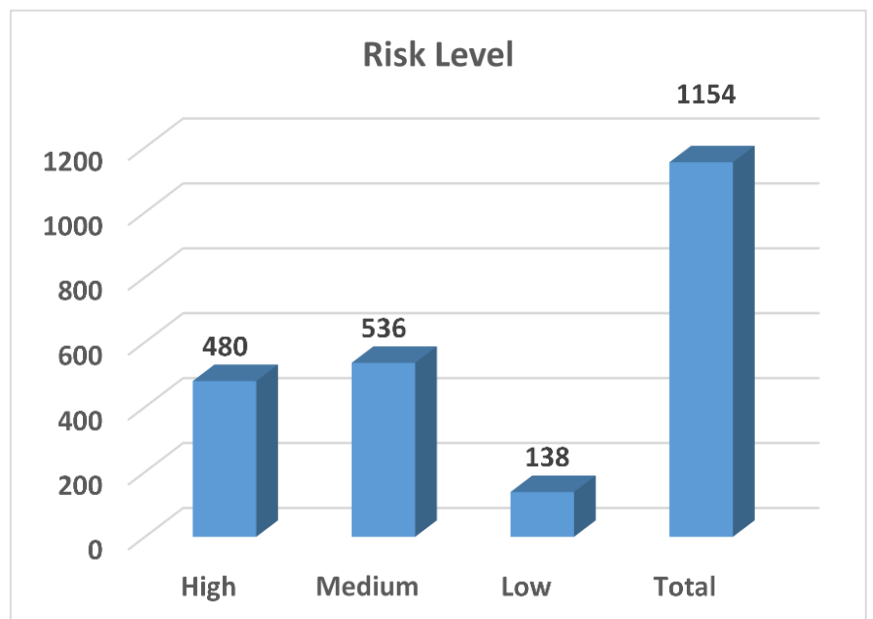
1) Total number of GBV cases reported is 1154

Male Adult	134
Female Adult	929
Transgender	9
Total No. of Adult Cases	1072
No. of Male Children	12
No. of Female Children	70
Total No. of Children Cases	82
Total	1154



2) Level of Risk

High	480
Medium	536
Low	138
Total	1154



3) Gender of Survivor

NCDC GBV Secretariat office was established in 2015 and recruitment under way to recruit staff. In March 2016, Office was launched with 1 FSVAC manager and 3 case coordinators and a Driver. To date NCD GBV Secretariat has 7 staff (GBV Secretariat Manager, 3 GBV Case Coordinators, 1 Data/Admin & 2 drivers) all paid by NCDC, on formal NCDC structure.

The current inclusion of the GBV legal desk with the lawyer adds staff to a total of 8 staff and with NCDC recruitment will add up to 9 staff. The Secretariat team is now executing the NCDC GBV Strategy 2020-22

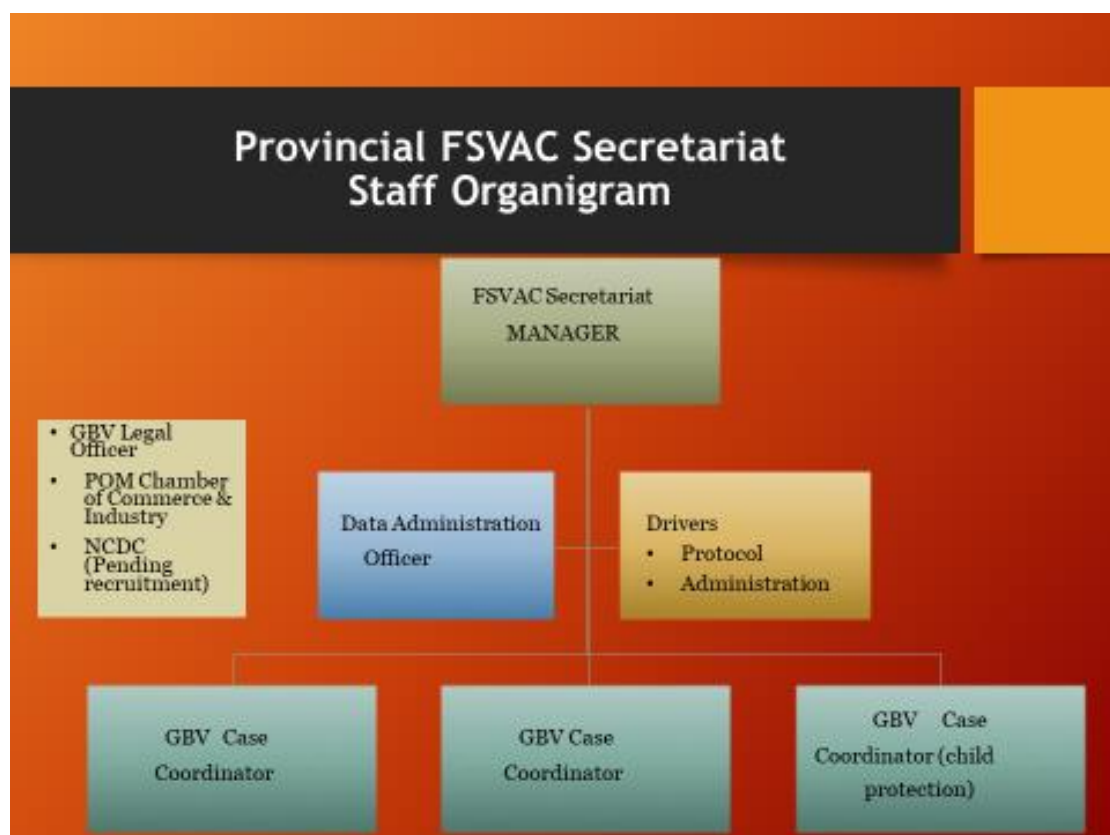
GBV Secretariat office is located at NCDC City Hall, level 2, fully furnished with Office equipment (5 PCS, 1 Laptop, Printer/copiers, CUG Phones, 3 office Fleets (15 seater bus, 1 BT 50 double for the office admin and court runs & 1 Ford Ranger, 4wD for Manager) telephones, internet and other office items to support our work.

There is FSVAC Committee and also a GBV Task Force Group established during late Jenelyn's death with PNG Men UP in July 2020.

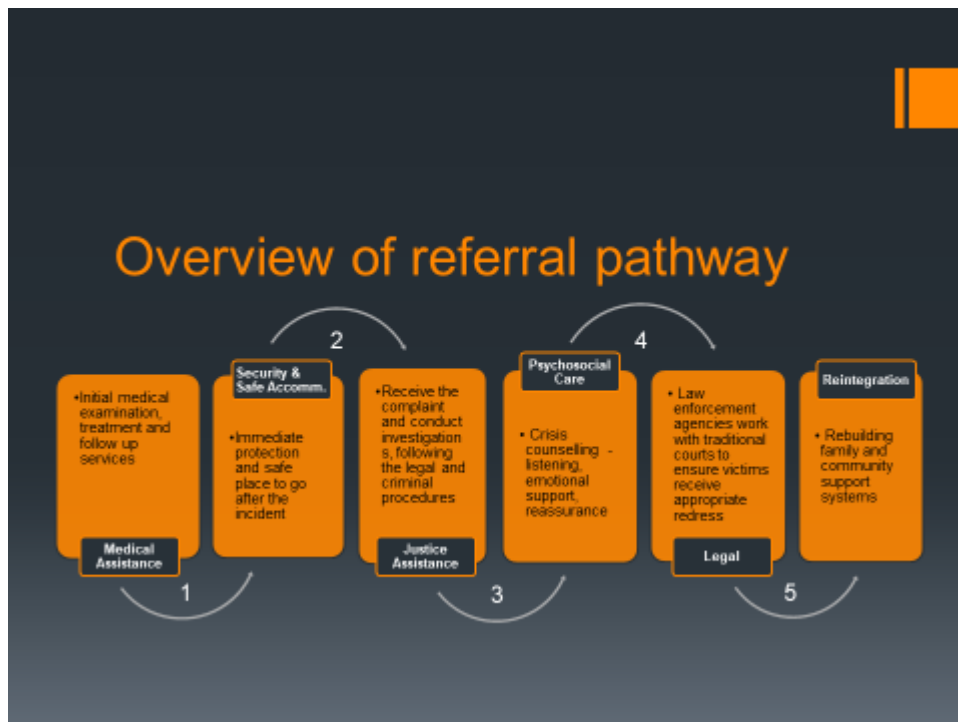
Governor call for a meeting in August 2020 and merged the FSVAC with NCD GBV Taskforce to form NCD GBV Council, he is the current Interim Chair and has tasked the GBV Technical Working Team Dr Hukula, Nou to work together with NCD GBV Secretariat and Governor Office to formulate the GBV Council Structures and develop the TORs etc.

However, due to Covid 19 and also Secretariat playing a key role in assisting and facilitating the National GBV Summit, GBV Inquiry and the Provincial GBV Consultations with Provinces has not called for meeting. Governor as the Interim Chair to Council will have to call another meeting soon to mobilize the council to think strategic in their approach.

NCDC GBV Staff Structure



[GBV Support Services available in NCD within the Referral Pathway](#)



Hotlines

- 1-Tok Kaunselling Helpim Lain 7150 8000
- Sorcery Related Cases (Oxfam) 323 3853/323 1058
- Trafficking Line (IOM/DJAG) 7100 7777

Transport

- G4S - Meri Safe Line 7222 1234
- FSVAC also provide safe transport and do rescues at odd hours

Immediate Response

- **Medicare**
 - * Family Support Center at PMGH (only operate during the day 8am to 4pm)
 - * The Family Support Centre at PMGH has internal referral network established.
 - * After hours or on weekends, survivors can be referred through ANE and Gynecology ward to support victims of intimate partner violence and family sexual violence cases with psychosocial support and clinical treatment.

Government Clinics

- * 26 Urban Clinics
- * 21 operational in all 3 electorates and most main clinics especially Gerehu Hospital, 9-mile clinic, 6 Mile Clinic, Tokarara Clinic Koni Clinic and other major clinics have GBV trained nurses to attend to GBV Survivor and refer them to the Referral Network.
- * Private clinics – Paradise has a GBV help desk
- * PIH has GBV Help Desk
- * St Mary has a GBV Desk
- * Church Run Clinics – Four Square at Kaugere has GBV trained nurse mending the GBV Help desk and assist women daily.

- **Safe houses**
 - * 8 safe houses in the city (only 4 in operation because not all comply with National Safe House Guidelines)
 - * 8 safe houses with 106 bed spaces available
 - * Not all 8 comply with the national Guidelines on Safe House
 - * Only 4 are recognized and operational while 2 as shelters, 1 a drop in Centre and 1 HIV/Aids Orphanage

Child Protection

- Welfare and Anglicare Stop Aids

Police and Legal Assistance

- There are 8 Police Stations in the National Capital District (NCD). All of the 8 Police Stations in the city have the Family Sexual Violence Units available there. They are all staffed and functional. The Central Provincial Police Headquarters (CPPHQ) located at the Gordons Police Barracks, has a FSVU staffed and functional.
- The Police ratio per GBV survivor would be 1: 3000. This is for the whole police in the city. Otherwise, specific ratio for one FSVU officer in the city to the NCD population would be 1: 10,000.

After Immediate Response

Reintegration

* for GBV Case - re-integrate wife and children back to husband after counselling reconciliation and mediation at family level

* other cases depend on the survivor wish and we assist only

* For SARV case – a lot of mediation with community before accused can go back even though the risk of discrimination and stigma still present in community and perpetrators

Recommendation for Provincial Government and National Departments (DFCDR) and National Government to consider rectifying

1. To have a National dialogue on GBV Data management at the National GBV Secretariat level to have all provincial data syncing in to the National Database
2. To have an MOU with National Department of Health, Police, Office of Child and Family Services and other key International Agencies to share GBV data.
3. Data Sharing protocol need to be strengthened and advanced to and MOA/MOU so agencies have a legal obligation to report to the Municipal Authority.
4. To demand the UN agencies as the Government (both Provincial and National level) to work through Government systems and not to go straight to the beneficiaries as this increases gaps and lack of working relationships with Provincial partners in the GBV space.
5. As the Government through National Planning to bring back the Donor Forum so all funding for GBV through Spotlight funded by European Union or other Bi-lateral or Multi-lateral partners to be tabulated through the Donor Forum to minimize donors going direct to

beneficiaries and Government have no control over how they spend on who and what impact programs.

6. Fast Track the establishment of National GBV Secretariat Office and in full operation to support coordination of GBV data monitoring in all province
7. Sensitize NCDC Senior management and board annually or bi-annually to have a robust and more sensitive top management on all social issues affecting development in the city
8. SPC to follow up on the call for Action on the 72 GBV recommendation for the GBV National Summit in 2020.

Ruth Beriso

GBV Secretariat Manager

2nd June 2023